

Report to:	EXECUTIVE CABINET
Date:	25 November 2020
Executive Member:	Councillor Warren Bray – Executive Member (Transport and Connectivity)
Reporting Officer:	Emma Varnam – Assistant Director of Operations and Neighbourhoods
Subject:	THE MAYOR'S CHALLENGE FUND - FULL SCHEME DELIVERY APPROVAL
Report Summary:	This report provides an update on Tameside's Mayor's Challenge Fund programme and sets out details of the first two schemes. Subject to approval of the relevant business case, this report asks for approval for delivery of these schemes and to sign the necessary delivery agreements, for these schemes and for future Mayor's Challenge Fund schemes.
Recommendations:	<p>That Executive Cabinet be recommend to agree the following to support the delivery of the Hill Street, Ashton-under-Lyne and Chadwick Dam, Stalybridge and Ashton-under-Lyne schemes:</p> <ul style="list-style-type: none"> (i) Approve the delivery of the two schemes outlined in Section 3 of this report subject to receiving Full Approval from TfGM based on the funding package set out in Section 3.9 of this report. (ii) Authorise entering into a Delivery Agreement with TfGM, upon TfGM's approval of the full business case. (iii) Authorise entering into Delivery Agreements with TfGM for the delivery of future Mayor's Challenge Fund schemes which have received Programme Entry status. (iv) Approve the GMCA development costs for the Mayor's Challenge Fund, A57 Denton to Hyde scheme, as set out in Section 2.5 of this report and add the £358,160 grant funding to the Capital Programme. (v) Noting that all future schemes that need match funding will need advance approval of Cabinet.
Corporate Plan:	The schemes set out in this report support all eight objectives of the Corporate Plan, with a particular focus on 'Infrastructure and Environment', 'Nurturing Communities' and 'Longer and Healthier Lives'.
Policy Implications:	In line with policy.
Financial Implications: (Authorised by the statutory Section 151 Officer & Chief Finance Officer)	<p>Set out in section 2.3 of this report is a table showing a summary of the combined estimated value of the eleven schemes that have received Programme Entry status. Members should note, both the estimated Mayor's Challenge Fund grant of £11.6m and the Council's estimated match funding of £3.2m are approvals in principle only and are subject to change. There is currently no formal commitment for the Council to the £3.2m match funding sum.</p> <p>Scheme grant values and any related match funding requirements will be confirmed within scheme business cases as they are</p>

developed. The schemes will be presented to Members for approval as business cases are finalised.

The table in section 2.5 of this report provides a summary of the development costs approved for each Mayor's Challenge Fund scheme in tranche 1 to 6. Grant funding of £1.937m has been secured to date to support the design and development of these schemes. Executive Cabinet has previously approved £1.579m of grant funding (tranche 1 to 5) which has been added to the Capital Programme. This report seeks approval for the grant funding of development costs of the A57 Denton to Hyde scheme (£0.358m) be added to the Capital Programme. Members should note that the £1.937m is within the £11.6m grant funded element referred to above.

A full business case for the Hill Street and Chadwick Dam schemes was submitted to TfGM on 14 October 2020 for review and approval. The total grant applied for is £0.687m (Hill Street scheme £0.326m and Chadwick Dam scheme £0.361m). This includes £0.075m previously secured for the development costs of the two schemes and is included in the £1.937m referred to above. Details are set out in section 3.14 of this report.

If approved, the total value of Mayor's Challenge Fund funding will be £2.549m, which is again the cumulative total of approved schemes within the £11.6m grant funded element referred to previously.

If the TfGM bid is successful the Hill Street and Chadwick Dam schemes will be 100% grant funded. Members should note the business case includes complimentary match completed works which enhance the two schemes. Tameside Council funded works at a cost of £0.093m and NHS Integrated Care Foundation Trust funded works at a cost of £0.106m. The total match funding of £0.199m is within the £3.2m referred to in section 2.3 of this report. Section 3.16 of this report sets out the related details.

Members should note that the Financial Management service will review and provide financial assurance in advance of further business case submissions submitted to TfGM for approval.

Legal Implications:
(Authorised by the Borough
Solicitor)

As set out in the main body a number of statutory requirements need to be met before the work can be undertaken including consultation, planning, and traffic order and road safety audits.

It is a requirement of good decision making enforced by common law and statute that decision makers should consider the outcome of any relevant consultation before making a decision. Failure to do so could result in the decision being subject to challenge.

Therefore careful consideration should be given to the consultation information appended to this report and before the report goes to Cabinet absolute clarity in the report as to the consultation process and where it is up to in order that there is no perception of pre determination.

The project officers will have to be mindful of the terms of the delivery agreement especially any claw back provisions. It is therefore critical that these projects are robustly managed.

It should be noted that by law any match funding will require the approval of Cabinet and Council as not already agreed in the annual budget.

Risk Management:

Included in Section 4.

Background Information:

The background papers relating to this report can be inspected by contacting: Andrea Wright



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1 INTRODUCTION

- 1.1 On 29 March 2018, the Greater Manchester Combined Authority agreed to allocate £160 million of Greater Manchester's £243 million Transforming Cities Fund to develop a Mayor's Cycling and Walking Challenge Fund (Mayor's Challenge Fund). The fund is being used to deliver the Bee Network, which is the walking and cycling element of the Our Network plan to transform Greater Manchester's transport system.
- 1.2 The Bee Network, once complete, will cover circa 1,800 miles and be the longest, integrated, planned network in the country, connecting every neighbourhood and community across Greater Manchester. The initial network plan was contained in Greater Manchester's cycling and walking infrastructure proposal (adopted by GMCA in June 2018), as part of a GM Streets for All highways improvement programme.

2 THE MAYOR'S CHALLENGE FUND PROGRAMME IN TAMESIDE

- 2.1 Previous reports on the Mayor's Challenge Fund Programme have highlighted that the Council has successfully secured Programme Entry Status, from the Greater Manchester Combined Authority, for schemes at Tranches 1, 4, 5 and 6 of the programme.
- 2.2 Programme Entry status means approval "in principle" with the majority of the funds still subject to the submission and approval of a successful business case.
- 2.3 The table below provides a summary of the combined estimated value of the 12 schemes that have received Programme Entry status to date:

Total Estimated Mayor's Challenge Fund Funding	£11,557,150
Total Estimated Match Funding	£3,200,734
Total Estimated Scheme Costs	£14,757,884

- 2.4 Previous reports have confirmed that Advanced Funding Agreements have been approved for the development costs associated with all of the proposed Mayor's Challenge Fund schemes in Tameside. This has enabled the Council to start to claim this grant funding, in arrears, for defrayed costs associated with the development of the Mayor's Challenge Fund schemes.
- 2.5 The table below provides a summary of the development costs approved for each Mayor's Challenge Fund scheme. The costs associated with Tranches 1 to 5 have been added to the Capital Programme. The Advanced Funding Agreement for the A57 Denton to Hyde scheme has now been received and the costs will be added to the Capital Programme.

Tranche	Scheme Name	Approved Development Costs
1	Active Neighbourhoods 1 (2 schemes)	£75,010
	Active Neighbourhoods 2 (5 schemes)	£189,470
4	A57 Crown Point	£408,480
5	Ashton Streetscape	£459,525
5	Ashton West Link Bridge	£253,320
5	Ashton Town Centre South	£193,160
6	A57 Denton to Hyde	£358,160
	Total Costs Approved	£1,937,125

3 SCHEME DETAILS

Hill Street, Ashton-under-Lyne (See drawings in **Appendix A**)

- 3.1 The Hill Street Mayor's Challenge Fund scheme will provide an east-west cycle route from the A627 Cavendish Street to the A6017 Stockport Road via Hill St, Victoria St and Trafalgar Sq. The scheme provides links towards the Peak Forest Canal, which runs from Ashton town centre to the Stockport boundary via Hyde. At Portland Basin, access will also be provided to an existing cycle route on the Ashton Canal, linking west towards Manchester City Centre.
- 3.2 The Hill Street Mayor's Challenge Fund scheme will incorporate:
- A contraflow cycle lane on Hill Street, between Cavendish Street and Bentinck Street.
 - A cycle track to by-pass a short one-way section of carriageway at the junction of Victoria Street and Margaret Street.
 - A cycle punch through at the Victoria Street / Cambridge Street junction providing cycle access towards Trafalgar Square.
 - A cycle punch-through between Trafalgar Square and the A6017 Stockport Road will provide links to existing advisory cycle lanes. This will provide a link towards Guide Bridge where a new cycle access ramp links to the Ashton Canal towpath.
 - The existing pedestrian refuge and uncontrolled crossing on Stockport Road will be upgraded to a parallel zebra crossing. This will to allow cyclists to access areas west of Ashton and to the north of Stockport Road.

Chadwick Dam, Stalybridge / Ashton-under-Lyne (See drawings in **Appendix B**)

- 3.3 The Chadwick Dam Mayor's Challenge Fund scheme will provide improved cycle and walking facilities within Stamford Park, connecting from an existing CCAG2 scheme to the A635 Mossley Road. It will provide additional links to Lake View, Mellor Road and the adjacent Tameside Hospital, as well as connecting across Mossley Road. A parallel cycle and pedestrian crossing will provide access across Mossley Road to reach Rose Hill Road, where a 20mph Zone will be extended to provide access via this quiet route to the residential areas northeast of Ashton.

The improvements within the park comprise:

- An improved shared use path, on the west side of the fishing lake, to provide a link between Chadwick Dam and Mellor Road, which provides access towards Tameside General Hospital.
- The route will continue north with a new filtered access back into the park and then link towards a new crossing of Mossley Road.
- Another shared use path will also provide a connection from Chadwick Dam towards Lake View, Ridge Hill, on the eastern side of the fishing lake.
- At this point, the existing route north will be improved for pedestrians only, with improvements to accessibility at the existing access control.

Business Case Submission

- 3.4 A full business case for the Hill Street and Chadwick Dam schemes was submitted to TfGM on 14 October 2020 for review and approval. This follows a draft submission in August and subsequent review feedback that has now been taken on board.
- 3.5 It is anticipated that the outcome of the review will be known at the Greater Manchester Combined Authority meeting on the 11 December 2020. Subject to approval, this would mean that works could start on site in January 2021.

Scheme Development and Delivery

- 3.6 The traffic orders associated with the Chadwick Dam scheme have been advertised and objections resolved where possible through dialogue. The remaining objections were put to Speakers Panel (Planning) on 23 Sept 2020 and a recommendation to implement the traffic orders was approved.

- 3.7 The traffic orders associated with the Hill Street scheme are currently being drafted. If objections are received they will be dealt with, in the same way as for the Chadwick Dam scheme, prior to the start of construction.
- 3.8 A Stage 2 Road Safety Audit was completed in August 2020. The audit has been reviewed in detail and there are no significant issues identified within the report that would put scheme delivery at risk.
- 3.9 Both schemes were presented at an Mayor's Challenge Fund Consultation that ran from 10 February to 8 March 2020. The outcome of the consultation is presented in a Consultation Report. An extract of the report is included in **Appendix C**, summarising the feedback that was received for these two schemes. The scheme designs have been reviewed in detail to ensure that where possible the feedback has been taken into account.
- 3.10 The Council is planning to deliver the schemes using the Council's in-house delivery team. The Mayor's Challenge Fund Project Team have reviewed TfGM's proposed draft delivery agreement to understand the relevant terms and conditions.

Funding Package

- 3.11 Previous reports have provided the following estimated costs associated with these two schemes.

Scheme	Funding Estimated at Programme Entry	
	Mayor's Challenge Fund Funding	Match Funding
Hill Street	£110,000	£110,000
Chadwick Dam	£75,000	£75,000

- 3.12 In order to achieve high quality provision for walking and cycling, as required under the Mayor's Challenge Fund, the scope of both schemes has expanded from what was envisaged at Programme Entry. This follows ongoing dialogue and design review with TfGM. For this reason, the cost associated with both schemes has increased.
- 3.13 The revised scheme costs, submitted as part of the full business case, are as follows:

Costs	Hill Street	Chadwick Dam	Total
Development	£36,404	£51,706	£88,110
Delivery	£212,026	£227,412	£439,438
Monitoring & Evaluation	£3,100	£3,100	£6,200
Activation	£40,000	£40,000	£80,000
Quantified Risk Allowance	£30,632	£32,610	£63,242
Contingency	£0	£0	£0
Inflation	£4,112	£5,849	£9,961
Total	£326,274	£360,677	£686,951

- 3.14 The total funding amount being sought from Mayor's Challenge Fund is **£686,951** (including £75,010 development costs already approved). There is no funding gap identified for the schemes. If any cost increases occur following Full Approval, the Council's Mayor's Challenge Fund Project Team will manage this through the change control process working jointly with TfGM.

- 3.15 In addition to the Mayor's Challenge Fund funding being requested the business case includes details of the following complimentary match funding which will enhance the two Mayor's Challenge Fund schemes:
- Transport Asset Management Plan (TAMP) Capital Funding to the value of **£92,875** was spent in the financial year 2019/20 for the resurfacing of Hill Street. The resurfacing of the route forms an essential part of the Mayor's Challenge Fund scheme scope.
 - The Chadwick Dam scheme is adjacent to Tameside Hospital and there has been ongoing, positive engagement with the NHS Trust. The objectives of the Mayor's Challenge Fund programme align closely with the NHS Trust's sustainable travel policies. The NHS Trust have therefore provided details of recent spend associated with the provision of walking and cycling facilities to enhance the scheme in promoting active travel to hospital staff, patients and visitors. The value of these works, which has been funded and delivered by the NHS Trust during 2019 and 2020, is **£105,776**.

4 RISK MANAGEMENT

- 4.1 £160 million has been made available across Greater Manchester, over four financial years (2018 to 2022) to fund walking and cycling infrastructure schemes. The recommendations contained within this report will directly support Mayor's Challenge Fund scheme delivery and enable Phase 1 of the Council's Tranche 1 schemes to be delivered. This will directly assist in mitigating the Mayor's Challenge Fund programme risk of not fully expending the available budget within the funding timescales.
- 4.2 Legal Delivery Agreements will be produced by TfGM for full scheme approvals. The Draft Agreement has been reviewed by the Council's Legal team in advance of receiving the final Delivery Agreement in order to minimise delay in accepting the grant funding to allow works to start on site in early 2021.
- 4.3 A quantitative scheme risk register is maintained by the Council's Mayor's Challenge Fund Project team and an appropriate risk allowance has been included in the revised scheme costs.
- 4.4 Key risks are discussed and reported on a monthly basis to TfGM's Mayor's Challenge Fund programme team to ensure appropriate mitigation actions are implemented.

5 CONCLUSION

- 5.1 The ambitious Mayor's Challenge Fund programme, and the high-quality design standards being applied across the Bee Network should help to increase the number of people choosing active travel modes which is a key priority for the Council as it will support the delivery of environmental, economic and societal benefits.
- 5.2 Approval of the first two Tranche 1 schemes, as detailed in this report, will enable the Council to secure **£686,951** of Mayor's Challenge Fund grant funding and kick start the delivery of Tameside's Bee Network.
- 5.3 Standard scheme procedures and statutory processes have been followed, including advertising of traffic orders, road safety audits and consultation with residents and key stakeholders.
- 5.4 In order to achieve high quality provision for walking and cycling, as required under the Mayor's Challenge Fund, the scope of both schemes has been expanded from what was envisaged at Programme Entry. This follows ongoing dialogue and design review with TfGM. For this reason, the cost associated with both schemes has increased. The business

case sets out that the scheme delivery will be funded entirely from Mayor's Challenge Fund grant funding.

6 RECOMMENDATIONS

6.1 As set out at the front of the report.

Appendix A – Hill Street Scheme Drawings

A1.1 The following drawings are included:

- HS6051-006-HS-DR-0001_P02 – Hill Street Contraflow
- HS6051-006-VS-DR-0001_P02 – Victoria Street / Margaret Street Junction
- HS6051-006-TS-DR-0001_P02 – Trafalgar Square
- HS6051-006-TS-DR-0002_P02 – Victoria Street / Cambridge Street Junction

Appendix B – Chadwick Dam Scheme Drawings

B1.1 The following drawings are included:

- HS6051-009-DR-0001_P04 – Chadwick Dam Sheet 1 of 5
- HS6051-009-DR-0002_P04 – Chadwick Dam Sheet 2 of 5
- HS6051-009-DR-0003_P04 – Chadwick Dam Sheet 3 of 5
- HS6051-009-DR-0004_P04 – Chadwick Dam Sheet 4 of 5
- HS6051-009-DR-0007_P01 – Chadwick Dam Sheet 5 of 5

Appendix C – Extract from the Mayor’s Challenge Fund Consultation Report

- C1.1 The extract comprises p.28 and p.29 of the Mayor’s Challenge Fund, Proposed Walking and Cycling Schemes, February / March 2020 Consultation Report.
- C1.2 This presents the scheme specific feedback received in relation to the Hill Street and Chadwick Dam schemes.